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The Developmental Theory of the Gender Gap: Women's and Men's Voting Behavior in Global Perspective

RONALD INGLEHART AND PIPPA NORRIS

ABSTRACT. Studies carried out in many countries in previous decades found that women were more conservative than men and less likely to participate in politics. Here, it is examined whether this traditional gender gap persists today, or whether gender cleavages in the electorate have converged, and whether the phenomenon of the modern gender gap, with women more left wing, has become evident elsewhere. The article draws on evidence from the World Values Surveys in the early 1980s, and the early and mid-1990s carried out in over sixty countries around the world. This study establishes that gender differences in electoral behavior have been realigning, with women moving toward the left of men throughout advanced industrial societies (though not in postcommunist societies or developing countries) and explores the reasons for this development, including the role of structural and cultural factors. The conclusion considers the political implications of the findings.

Key words: Electoral behavior • Feminism • Gender gap • World Values Surveys

During the postwar era the established orthodoxy in political science was that women in western democracies proved more right wing than men. Gender differences in party preferences were never as marked as the classic electoral cleavages of class, region, and religion—for example, there were no popular "women's parties" as there were parties closely associated with labor unions, provincial regions or churches, but nevertheless "women's conservatism" was commonly noted as a persistent and well-established phenomenon. During the 1980s the conventional wisdom of women's conservatism came under increasing challenge. On the one hand, commentators in many countries outside the United States detected a process of gender *dealignment*, finding minimal sex differences in

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voting choice and party preferences. On the other hand, in the United States a pattern of gender *realignment* became evident. The emergence of the modern gender gap in America is due to the way that women moved towards the Democrats since 1980 while men moved towards the Republicans on a stable, long-term, and consistent basis, thereby reversing the pattern of voting and partisanship common in the 1950s.

The process of gender realignment in the United States raises the question whether similar developments are now evident elsewhere. There are two perspectives on this issue. If the gender gap in American politics is caused by common structural and/or cultural trends affecting modern societies, such as increased female participation in the paid workforce, the break-up of traditional family units, or the transformation of sex roles, then we would expect to find similar gender gaps in other nations. Yet, alternatively, if caused by specific factors which are distinctive to American politics, such as the traditional lack of a strong class cleavage in the electorate, the centrist pattern of two party competition, or the salience of issues like abortion and affirmative action, then we would expect that the modern gender gap in the United States would prove to be *sui generis*, or at least highly contingent upon particular conditions found in particular countries, such as the predominant issue agenda, patterns of party competition, or cultural values. Exploring this issue is important to compare, understand, and map the pattern worldwide and also to provide further theoretical insights into the reasons for the emergence of the modern gender gap in the United States. Unfortunately the previous comparative literature has been unable to resolve this issue, with different studies producing somewhat contradictory and ambiguous findings.

To provide a fresh look at this issue we focus on comparing gender differences in the voting preferences of the electorate, the most common meaning of the term "gender gap," in a wide range of countries. We recognize that the term "gender gap" concerns a multidimensional political phenomenon that can refer to any political differences between women and men, such as in their voting behavior, partisanship, attitudes and opinions, or civic engagement, at mass or elite levels, but the concern of this article is restricted to comparing voting choices. Our argument is based on a developmental theory of the gender gap suggesting that long-term structural and cultural trends, which have transformed women's and men's lives, have gradually produced realignment in gender politics in postindustrial societies. For data we draw on the World Values Surveys (wvs). carried out in three waves in the early 1980s, the early 1990s, and the mid-1990s. In total these surveys allow us to compare sixty societies around the globe, although not all countries were included in each wave. The wvs includes many different postindustrial, postcommunist, and developing societies. Gender differences in voting intentions are compared using a 10-point scale, derived from expert assessments of the position of parties across the left-right spectrum.

The analysis demonstrates that gender differences in voting behavior have been realigning in postindustrial societies. By the 1990s women voters in these nations proved significantly more leftwing than men, even after introducing a range of social controls. The modern gender gap is not confined to the United States, as particularistic accounts suggest, but is also evident by the 1990s in some West European states. Nevertheless this pattern was not yet evident in postcommunist societies or developing societies, where the traditional gender gap persists into the mid-1990s with women voters more rightwing than men. The main reason for the

emergence of the modern gender gap in postindustrial societies, we argue, is that structural and cultural trends have transformed the values of women and men, particularly among the younger generations. The conclusion summarizes the main findings and considers the implications for understanding women's and men's power at the ballot box and the process of cultural change.

Theoretical Framework

The Orthodox Account of Female Conservatism

Research on gender differences in the electorate has been a recurrent theme in political science ever since the earliest systematic surveys of voting behavior (Tingsten, 1937: 37–65). Many hoped, and others feared, that once women were enfranchised there would be a distinctive "women's vote." The early classics in the 1950s and 1960s established the orthodoxy in political science; gender differences in voting tended to be fairly modest but nevertheless women were found to be more apt than men to support center-right parties in Western Europe and in the United States, a pattern which we can term the *traditional gender gap* (Duverger, 1955: 65–66; Lipset, 1960: 143; Pulzer, 1967: 52; Butler and Stokes, 1974: 160; Campbell et al., 1960: 493). Inglehart (1977: 229) confirmed that in the early 1970s women remained more likely to support Christian Democrat and Conservative parties in Western Europe, particularly in Italy and Germany (see Table 1), although a new pattern appeared to be emerging in the United States.

| Society | Men | Women | Gap |
|-------------|-----|-------|-----|
| Italy | 44 | 30 | -14 |
| Germany | 60 | 47 | -13 |
| Britain | 50 | 41 | -9 |
| Belgium | 40 | 36 | -6 |
| France | 54 | 49 | -5 |
| Netherlands | 47 | 45 | -2 |
| USA | 32 | 37 | +5 |

TABLE 1. Gender Gap in the Early 1970s.

Note: Percentage supporting parties of the left.

Source: Inglehart, The Silent Revolution, 1977: 228.

Most explanations of the traditional gender gap emphasized structural sex differences in religiosity, longevity, and labor force participation; for example, women in Italy and France were more likely to attend churches associated with Christian Democratic parties (Lipset, 1960: 260; Blondel, 1970: 55–56). By implication, in this era women were also commonly assumed to be more conservative in their political attitudes and values, producing an ideological gap underpinning their party preferences (for a critical summary of the literature, however, see Goot and Reid, 1984). The conventional wisdom was summarized in *The Civic Culture*, first published in 1963: "Wherever the consequences of women's suffrage have been studied, it would appear that women differ from men in their political behavior only in being somewhat more frequently apathetic, parochial,

[and] conservative.... Our data, on the whole, confirm the findings reported in the literature" (Almond and Verba, 1963: 325). Gender was not regarded as a primary electoral cleavage, equivalent to class, region, or religion, because women and men experienced many crosscutting cleavages, but nevertheless the classic account of European social cleavages by Lipset and Rokkan (1967) understood sex differences as one of the factors influencing the electoral base of party politics.

Theories of Gender Dealignment

This orthodoxy came under increasing challenge during the 1980s since scholars in many Western countries emphasized a pattern of gender dealignment in the electorate, or a weakening of women's traditional conservatism. This pattern was noted in voting behavior in Britain (Baxter and Lansing, 1983; Rose and McAllister, 1986, 1990: 51; Heath, Jowell, and Curtice, 1985: 23; Welch and Thomas, 1988; Hayes and McAllister, 1997; Hayes, 1997) as well as in Germany (Rusciano 1992), the Netherlands (Mayer and Smith, 1995), and New Zealand (Vowles, 1993). This literature suggested that the old thesis of female conservatism was apparently no longer evident; instead, the situation in the 1980s seemed contingent upon political circumstances: in some established democracies women seemed to lean towards the right, in others to the left, particularly in Nordic societies (Oskarson, 1995), and in yet others no significant differences could be detected (Mayer and Smith, 1995; Norris, 1988; Oskarson, 1995; Studlar, McAllister and Hayes, 1998). Studies of ideological self-placement, rather than voting choice, found that during the mid-1980s women in Western Europe tended to see themselves as slightly more rightwing than men, although this gap was reduced when controls were incorporated for labor force participation and religiosity (DeVaus and McAllister, 1989). Nevertheless Jelen, Thomas and Wilcox (1994) found that European women tended to be more left-leaning in their political attitudes and issue preferences.

An overall pattern of gender dealignment seemed to fit theories suggesting that the impact of traditional social-party linkages had weakened in many established democracies, notably in terms of class and religion (Dalton et al., 1984; Crewe and Denver, 1985; Franklin et al., 1992; Norris and Evans, 1999). This account stressed that voters have become more instrumental. Under these conditions no party could expect to enjoy a persistent and habitual advantage among women or men voters, instead contingent factors like government performance, party policies, and leadership images could be expected to come to the fore in voting decisions.

Theories of Gender Realignment

During the last decade, however, there has been much speculation, although little concrete evidence, that women were continuing to realign towards the left throughout advanced industrial societies, a situation that we will term the *modern gender gap*, replicating the pattern evident since the early 1980s in the United States. The process of "partisan realignment" is understood to produce an enduring and stable change in the mass coalitional basis of party politics (for a fuller discussion see Norris and Evans, 1999). A classic example in the United States is the African-American realignment towards the Democrats in the 1950s and 1960s, while Southern white conservatives shifted towards the GOP, leading to a major long-term shift in the basis of American party competition (Black and

Black, 1987). In the United States the process of gender realignment meant that although women leaned towards the Republican Party in the 1952, 1956 and 1960 presidential elections, during the 1960s and 1970s traditional gender differences in the electorate faded, and from the 1980s onwards the modern voting gap became apparent in successive presidential, gubernatorial, and state-level contests, as well as in Democratic Party identification (Smeal, 1984; Klein, 1984; Mueller, 1988; Miller and Shanks, 1996; Seltzer, Newman and Leighton, 1997; CAWP, 1998). The modern gender gap in American elections has rarely been substantial compared with differences based on race or religion, but nevertheless this has proved a consistent, stable, and politically significant factor in many contests, representing a long-term shift in the mass basis of party politics (see Figure 1).

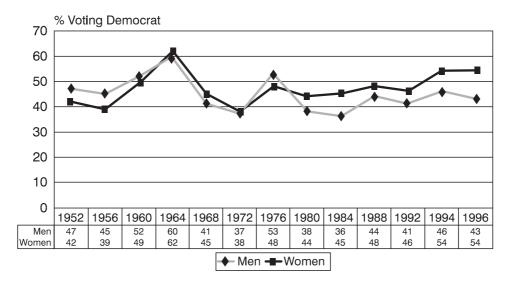


FIGURE 1. Gender Gap in Voting, US 1952–96.

Source: Gallup Polls

The Developmental Theory of Gender Realignment

Why might we expect gender realignment? We argue that a developmental theory can be used to explain this phenomenon, in which the transformation of sex roles in postindustrial societies has influenced the process of value change. As women's and men's lifestyles and cultural attitudes have been altered by the process of societal modernization we expect this to have a major impact on their political preferences. The theory is based on three major premises that are open to empirical investigation; namely, we expect to find systematic differences in the gender gap:

- 1. between societies based on their level of political and economic development;
- 2. within societies based on generational cohorts; and,
- 3. within societies based on structural and cultural factors.

The developmental theory is based on the assumption that traditional societies are characterized by sharply differentiated gender roles that discourage women from jobs outside the home. Virtually all preindustrial societies emphasized childbearing and child-rearing as the central goal for women, and their most important function in life; careers in the paid workforce were predominately male. In postindustrial societies gender roles have increasingly converged due to a structural revolution in the paid labor force, in educational opportunities for women, and in the characteristics of modern families. These major changes in sex roles can be expected to influence women's and men's political behavior. Studies suggest that female participation in the paid labor force has had a significant impact on female voting behavior, for example, in terms of political participation (Togeby, 1994; Manza and Brooks, 1998). Women's support for parties of the left may be encouraged by pervasive patterns of horizontal and vertical occupational segregation. Working women are often overrepresented in low-paid jobs and as public sector professionals and service providers in education, health care, and welfare services. Women also experience continued pay disparities and lower socioeconomic status, with considerably higher levels of female poverty (United Nations, 1995). The increased membership and activism of working women in trade unions can also be expected to move women leftwards politically, while increased participation by professional women in higher education may have encouraged more liberal attitudes. Structural accounts have also commonly emphasized the process of secularization. Women have tended to be more religious in the past and this, particularly Catholicism, helped to explain greater female support for Christian Democratic parties in the postwar era (Lipset, 1960). Trends in secularization may have gradually eroded church-party linkages over time (Inglehart, 1977; Mayer and Smith, 1995; DeVaus and McAllister, 1989).

Structural factors can be regarded as interacting with, and causing, shifts in cultural attitudes and values that may subsequently exert an independent and direct effect upon voting choice. The most influential cultural theories concern gender differences in postmaterialist values, the effects of feminist mobilization, and attitudes towards the role of government. Postmodernization theory suggests that in advanced industrial societies the growth of postmaterialist values among younger generations has led to a gradual but steady decline in the class politics of economic and physical security, opening the way for greater priority being given to the values of freedom, self-expression and gender equality (Inglehart, 1977, 1990, 1997a: Abramson and Inglehart, 1995). It is argued that this pervasive cultural shift has increased the salience of issues such as reproductive choice, sexual harassment in the workplace, and equal opportunities, although we can expect a time lag between the emergence of new issues on the political agenda and the party system's response. Value change has transformed gender roles in advanced industrial societies, including the norms concerning family structures, childrearing, and sexual mores (Inglehart, 1990: 177-211; 1997: 267-292). If the modernization process has influenced the gender gap, we would expect to find that support for postmaterialist values would be closely associated with female support for parties of the left.

Alternatively, Conover (1988) has argued that the electoral gap in America has been strongly influenced by mobilization by the women's movement around issues of gender equality. In this view it is not the general shift to postmaterialist values per se, but rather the growth of feminist identity and consciousness that has been the catalyst producing the modern gender gap in party support (for a critical discussion, however, see Cook and Wilcox, 1991). If so, we would expect to find the modern gender gap would be strongest among feminist women. This hypothesis can be tested by examining the size of the gender gap controlling for the effects of confidence in the women's movement and also attitudes towards abortion, understood as key indicators of sympathy for feminist ideals (see Appendix for details of all the items used and their operationalization).

Lastly, some suggest that the gender gap in America is due to greater support among women for a range of left-wing policy issues, rather than those that are explicitly gendered. Studies have focused on sex differences in public opinion towards issues such as government spending on the welfare state and public services, pro-environmental protection, and pacifism in the use of military force (Erie and Rein, 1988; Klein, 1984; Shapiro and Mahajan, 1986; Gilens, 1988; Rinehart, 1992; Page and Shapiro, 1993; Seltzer, Newman and Leighton 1997). We can examine this hypothesis by monitoring the gender gap after controlling for attitudes towards government, measured by examining a series of left-right attitude scales in the wvs towards the role of government in the economy and the responsibilities of the state in the provision of social welfare.

To summarize, the developmental theory suggests that structural and cultural trends common to postindustrial societies have realigned women towards parties of the left. This can be tested by examining the size and direction of the gender gap given a series of hypotheses. First, at national-level we would expect to find the reversal of the gender gap according to the society's level of economic development. The transformation of sex roles in the paid labor force, education, and the family has gone much further in modern than in traditional societies, as has the process of value change. If we compare gender differences in voting behavior worldwide we would therefore expect to find that the traditional gender gap would be most prevalent in developing nations, while the modern gender gap would have advanced farthest in postindustrial societies.

Within postindustrial societies we would also predict that the gender gap would reverse by generational cohort, given the way that changes in lifestyles and cultural trends have transformed the lives of older and younger groups of women. Although we lack systematic comparative evidence in the World Values Survey from the era prior to the 1980s, we would expect to find long-term secular trends reflected in differences between the respective age cohorts, with the younger cohort of women most strongly influenced by the transformation of sex roles in advanced industrial societies. Previous studies in Britain have emphasized the curvilinear pattern of the gender gap by generation, with younger women leaning left while older women remain more right wing than their male counterparts (Norris, 1999). Consequently, we would hypothesize that the modern gender gap should be evident among the younger generation, while the traditional gap should remain relatively strong among the older cohorts. These generational effects would not be expected in postcommunist or developing societies, since structural and cultural changes in these societies have taken very different pathways there. The forces of modernization have not yet transformed gender roles in most developing societies; and in the postcommunist world, the historical changes of recent decades have been very different from those operating in advanced industrial societies.

Lastly, for reasons already discussed, we would also expect to find that within societies the gender gap at individual level would vary systematically according to structural and cultural factors which have changed women's and men's lives, namely women's participation in the paid labor force, their socioeconomic status, education, and religiosity, as well as their attitudes towards postmaterialism, the women's movement, and government.

Trends in the Voting Gap

Is there good evidence to support these propositions? We can start by comparing the gender gap in voting choice in eleven established democracies where we have information from the early 1980s to the early- or mid-1990s. In the World Values Surveys respondents were asked: "If there were a national election tomorrow, for which party on this list would you vote?" Parties can be classified along the left-right spectrum using a variety of methods, such as content analysis of manifestos. The most common approach is the one adopted here which relies upon systematic assessments of party positions by independent experts. We used Huber and Inglehart's (1995) scale based on expert interpretation of the position of parties along a 10-point left-right scale in 42 countries, carried out in 1993. This scale allowed us to compare the mean left-right position of women and men voters within each country, calculating the voting gap as the difference between group means, checked for significance with ANOVA. In order to confirm the reliability of this measure it was correlated with another survey item asking people to place themselves on a 10-point left-right ideological scale. Overall where people placed themselves on the ideological scale was closely associated (r=.46) with their position on the voting scale, increasing confidence in the consistency of this measure.

The evidence for trends since the early 1980s is available for the eleven established democracies included in the first wave of the World Values Survey. As shown in Table 2, if we compare the gender gap using the expert scale we find a mixed pattern in these societies in the early 1980s: in four countries (the Netherlands, the United States, Denmark, and Italy) women leaned towards the left while in six countries they leaned rightwards. But the pattern of change over

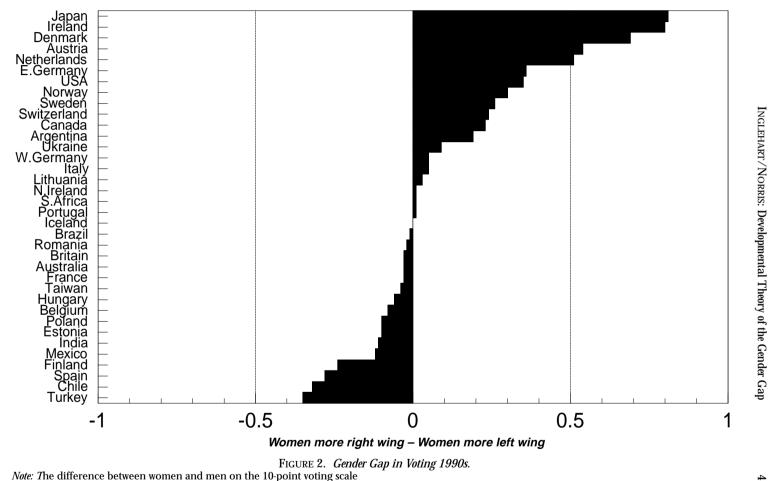
| 1981 Gap | 1990 Gap | 1995 Gap | Change |
|----------|--|--|---|
| .08 | .51** | | .43 |
| 39** | 08 | | .31 |
| 39* | 09 | | .30 |
| .01 | .23 | | .22 |
| 25 | 03 | | .22 |
| 06* | .16* | .05 | .22 |
| 28 | 20 | | .08 |
| .14 | .15** | .35** | .01 |
| 08 | 21* | 28** | 13 |
| .84** | .69** | | 15 |
| .39** | .05 | | 34 |
| | .08 39** 39* .01 25 06* 28 .14 08 .84** | $\begin{array}{cccccccccccccccccccccccccccccccccccc$ | $\begin{array}{c ccccccccccccccccccccccccccccccccccc$ |

TABLE 2. Trends in Voting Gap in the 1980s and 1990s.

Note: The difference between the mean position of women and men on the 10-point voting scale. a negative figure represents women more right wing than men; a positive figure represents women more left wing than men.

**p.01 *p.05

Source: World Values Surveys



Source: World Values Surveys

time is generally consistent: in countries where women were more conservative in 1981 this pattern weakens although it does not disappear everywhere, except for Spain. The modern gender gap, with women more left wing than men, is evident in each wave in the United States, consolidates over time in the Netherlands, and emerges by the 1990s in Canada and West Germany.

We lack evidence in the World Values Survey for consistent trends over time in a wider range of societies but we can compare the size and direction of the voting gap in the 1990s in the 36 countries shown in Table 3 and Figure 2. What is striking is that in postindustrial societies in the 1990s the modern gender gap, with women significantly more left wing than men, is evident in almost half the nations under comparison. Women are significantly more right wing in only two (Finland and Spain) and in the remainder there is no significant gender difference. In contrast, in the eight developing societies women proved significantly more right wing in four and more left wing in only one (Argentina). Across all advanced industrialized democracies the gender gap in voting was +.10 (with women leaning left), whereas it was -.08 in postcommunist societies, and -.14 in developing societies (with women leaning right). This offers important evidence providing initial confirmation of our first hypothesis, that the gender gap is consistently associated at national level with the process of economic and political modernization. The traditional right-wing gap remains prevalent in developing societies but a pattern of convergence or gender realignment is evident in more developed societies. This lends support to the hypothesis that the shift towards the left among women is strongly influenced by the modernization process.

To test whether the pattern we have established is an artifact of the particular measure we used, or whether the patterns in voting are reflected more broadly in terms of the ideological position of women and men, we can compare nineteen countries where we have a consistent measure of left–right identity. In the World Values Survey the ideological position of respondents is measured by where they

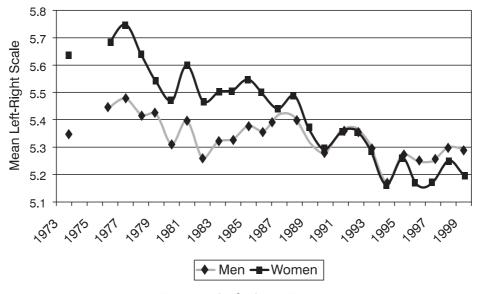


FIGURE 3. Gender Gap in Europe.

| | Advanced industrialized societies | Postcommunist societies | Developing societies |
|------------------|--------------------------------------|----------------------------|----------------------|
| Japan | .81** | | |
| Ireland | .80** | | |
| Denmark | .69** | | |
| Austria | .54** | | |
| Netherlands | .51** | | |
| Former E. German | у | .36** | |
| USA | .35** | | |
| Norway | .30** | | |
| Sweden | .26** | | |
| Switzerland | .24** | | |
| Canada | .23** | | |
| Argentina | | | .19** |
| Ukraine | | .09 | |
| W. Germany | .05 | | |
| Italy | .05 | | |
| Lithuania | | .03 | |
| N. Ireland | .01 | | |
| S. Africa | | | .01 |
| Portugal | .01 | | |
| Iceland | .00 | | |
| Brazil | | | 01 |
| Romania | | 02 | |
| Britain | 03 | | |
| Australia | 03 | | |
| France | 03 | | |
| Taiwan | | | 04 |
| Hungary | | 06 | |
| Belgium | 08 | | |
| Poland | | 10 | |
| Estonia | | 10 | |
| India | | | 11 |
| Mexico | | | 12 |
| | 94** | | |
| Finland | 24** | | |
| Spain | 28** | | 00** |
| Chile | | | 32** |
| Turkey | | | 35** |

TABLE 3. The Size and Direction of Gender Gap in Voting, 1990s.

Note: The voting gap is measured as the difference between the mean position of women and men on the 10-point voting scale: a negative figure represents women more right wing than men: a positive figure represents women more left wing than men. **p = .01*Source:* World Values Surveys

choose to place themselves on a 10-point scale ranging from extreme left(1) to extreme right(10). The left-right ideological scale is particularly appropriate for cross-national research since studies suggest that it has greater validity in multiparty contexts than the directional component of party identification. This measure also allows consistent comparison within a country at different periods of time. This avoids the problems of reliably coding voting on a left-right scale for

| | 1981 | 1990 | 1995 |
|-------------|------|------|------|
| Denmark | .43 | .20 | |
| Iceland | .27 | .35 | |
| Canada | .23 | 06 | |
| Australia | .21 | | .07 |
| South Korea | .15 | 13 | 02 |
| Japan | .06 | .00 | .17 |
| UŜA | 03 | .22 | .14 |
| Norway | 03 | .11 | .13 |
| Netherlands | 03 | .43 | |
| W. Germany | 06 | .06 | .26 |
| Britain | 06 | .19 | |
| Sweden | 10 | 01 | .06 |
| Argentina | 11 | 03 | .05 |
| N. Ireland | 13 | .40 | |
| Ireland | 18 | 13 | |
| Belgium | 20 | 22 | |
| Italy | 41 | 19 | |
| Spain | 62 | 39 | 18 |
| France | 64 | 15 | |

TABLE 4. Trends in Ideology Gap.

Note: The ideology gap is measured as the difference between the mean position of women and men on the 10-point left–right ideology scale: a negative figure represents women more right wing than men; a positive figure represents women more left wing than men.

Source: World Values Surveys

parties experiencing rapid political change, such as during the democratic transition in Central and Eastern Europe. The "ideological gap" is calculated as the difference in the mean self-placement of women and men on these scales; for example, if women place themselves at 5.5 and men at 6.8, the resultant ideological gap is estimated at +1.3. For consistency in the analysis a negative figure conventionally indicates that women are more right wing than men within that country (the traditional gender gap), while a positive figure denotes that women are more left wing than men (the modern gender gap). ANOVA tests the statistical significance of the differences in the group means within each country.

Figure 3 shows annual trends in mean ideological self-placement for women and men in Europe as measured by the series of Eurobarometer surveys using 10point scales ranging from left (low) to right (high). The results confirm that the position of men has remained relatively stable since the early 1970s, with some trendless fluctuations around the mean. In 1973 the mean position of men was 5.25 compared with 5.29 in 1999. In contrast, women proved ideologically further to the right of men in the early 1970s, with a closure of the gap in the mid-1980s, and the emergence of women more to the left of men in the mid-1990s. The mean position of women changed from 5.61 in 1973 to 5.20 in 1999.

The analysis of gender differences in left-right ideology in the wider range of societies included in the World Values Surveys in the early 1980s, the early 1990s, and the mid-1990s confirms this pattern: the results in Table 4 support the

conventional wisdom about women's greater conservatism in the past. In the early 1980s women did see themselves as slightly more right wing than men in twothirds of the countries where we have comparable data, and this pattern was particularly strong in Italy, Spain, and France. By the early 1990s the evidence shows that women had moved to center–left in about half the countries under comparison, with the modern gender gap becoming evident in the United States, Norway, and the Netherlands. By the last wave of the survey in 1995–97 this pattern is even clearer as women were on balance more left wing than men in all nations except Spain (where women have still become less conservative over time) and South Korea (which shows a mixed pattern over time and no significant difference in the mid-1990s).

Is this development evident in a wider range of societies? To explore this issue we also compared the ideological gap in 57 nations with data drawn from the most recent World Values Surveys available in the early- or mid-1990s. The results confirm that by the 1990s women were significantly more right wing than men in only a few societies (six out of 57 nations). In most nations women proved largely similar to men, but they were significantly more left wing in fourteen countries. If women were once consistently more conservative than men, as early studies suggest, this is now no longer the case. Most of the countries displaying the modern gender gap in ideology are postindustrial societies. Although this phenomenon has received most attention in the United States, it is striking that the size of the ideological gap there is far from exceptional, since even larger gaps are evident in comparable democracies like Germany, the Netherlands, and Denmark.

Testing the Developmental Theory of Gender Realignment

To examine the reasons for gender realignment we need to analyze the effects of the generational, structural, and cultural factors discussed earlier. To do this we use ordinary least squared regression models with the 10-point left-right voting scale as the dependent variable. In all cases for consistency a negative coefficient indicates that women are more right wing than men while a positive coefficient shows that they are more left wing. In Model 1 we explore the impact of gender on the left-right voting scale without any controls. This indicates the direction and significance of the direct effect of gender on voting behavior. Model 2 subsequently adds structural controls, including religiosity, labor force participation, education, age, and the respondent's socioeconomic status. Full details about the items and coding are provided in the Appendix. Model 3 adds controls for cultural factors, measured by support for postmaterial values, the women's movement and abortion, and attitudes towards government. The design aims to see whether gender remains a significant predictor of voting behavior after controlling for these factors. The results of the full models are given in detail in Tables 5 to 7 analyzing advanced industrial societies, postcommunist, and developing societies respectively. To explore variations within these categories we then run the models for eighteen countries where we have the full dataset, only reporting the significance of gender on the vote, not the full range of control variables.

Table 5 analyzes postindustrial societies. Model 1 confirms that gender was a significant predictor of voting choice in the 1990s, with women leaning left, confirming the existence of the modern gender gap. Model 2 shows that gender remains significant even after entering the structural controls. That is to say, the

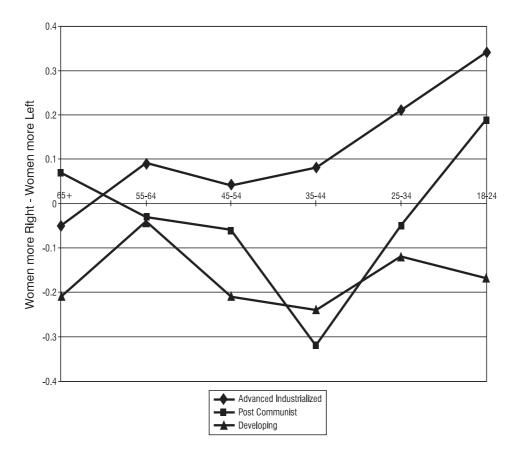


FIGURE 4. Gender Gap by Age Group, 1990s.

modern gender gap cannot be explained, as some previous research suggests (DeVaus and McAllister, 1989), as simply the result of gender differences in religiosity, class, age, or participation in the labor force. In established democracies the pattern of the gender gap by age group did prove to be an important indicator of generational change: among the youngest group women are far more left wing than men (see Figure 4) whereas among the over-65s the gender gap reversed, with women more conservative. Given the process of generational turnover this promises to have profound consequences for the future of the gender cleavage, moving women further left. Lastly, Model 3 also enters the attitudinal variables, which reduced the effect of gender although this still remained significant. Support for postmaterialist values and for the women's movement were the most important effects although all these variables proved significant. What this suggests, as Studlar, McAllister and Haves (1998) noted in their comparison of the United States, Australia, and Britain, is that the modern gender gap is more strongly the product of attitudinal rather than structural variables. That is, women in advanced industrialized societies are shifting left because of a broad process of value changes, particularly the shift towards more egalitarian attitudes associated with postmaterialism and feminism.

INGLEHART/NORRIS: Developmental Theory of the Gender Gap

| (| Model 1 Gender only | Model 2 Gender + social structure | Model 3 Gender + social structure + cultural attitudes |
|--|------------------------|---|---|
| Female | .04** | .05** | .02* |
| <i>Social structure</i> Religiosity Socioeconomic status Age Education Paid employment | | 17** 15** 03* .04** .02 | 14** 16** 01 01 .02 |
| Attitudes Postmaterialism Support for women's movemen Support for abortion Left-right attitude scale | ıt | | .16** .14** .06** .08** |
| R ² | .01 | .06 | .13 |

TABLE 5. The Effects of Gender on Left-Right Voting Scale, 1990s (Advanced Industrialized Šocieties).

Note: The models are based on OLS regression analysis. The figures are standardized Beta coefficients representing the impact of the independent variables on the 10-point left–right voting scale. (See Appendix for details.) *p=.05; **p=.01. *Source:* World Values Surveys

| TABLE 6. The Effects of Gender on Left–Right Voting Scale, 1990s |
|--|
| (Postcommunist Societies). |

| | Model 1 Gender only | Model 2 Gender + social structure | Model 3 Gender + social structure + cultural attitudes |
|---|------------------------|---|---|
| Female | 07** | 08** | 08** |
| <i>Social structure</i> Religiosity Socioeconomic status Education Age Paid employment | | .08** 06 .16** 05 .05 | .08 ** 04 .13** 04 .05 |
| <i>Attitude</i> Postmaterialism Support for women's moveme Support for abortion Left-right attitude scale | nt | | .01 .02 .05 .22** |
| R ² | .01 | .05 | .10 |

Note: The models are based on OLS regression analysis. The figures are standardized Beta coefficients representing the impact of the independent variables on the 10-point left-right voting scale. (See Appendix for details.) *p=.05;**p=.01.

Source: World Values Surveys

| | Model 1 Gender only | Model 2 Gender + social structure | Model 3 Gender + social structure + cultural attitudes |
|---------------------------|------------------------|---|---|
| Female | 02 | 05** | 06** |
| Social structure | | | |
| Religiosity | | .01* | .01 |
| Socioeconomic status | | 05* | 04** |
| Age | | .11** | .10** |
| Education | | .01 | .01 |
| Paid employment | | .11** | .11** |
| Attitudes | | | |
| Postmaterialism | | | .16** |
| Support for women's movem | ient | | .06* |
| Support for abortion | | | .05* |
| Left–right attitude scale | | | .03 |
| R ² | .01 | .02 | .05 |

TABLE 7. The Effects of Gender on Left–Right Voting Scale, 1990s (Developing Societies).

Note: The models are based on OLS regression analysis. The figures are standardized Beta coefficients representing the impact of the independent variables on the 10-point left-right voting scale. (See Appendix for details.)*p=.05; **p=.01.

Source: World Values Surveys

Table 6 analyzes the results for postcommunist societies. As expected we found a different pattern, with the traditional gender gap being prevalent in the 1990s. Women proved more right wing than men even after controlling for differences in social structure and in political attitudes. Cultural factors proved particularly weak, perhaps indicating low levels of support for feminism in these nations, and the weak linkages between the organized women's movement and the new parties of the left. The pattern by age group was also far more polarized than in established democracies (see Figure 2), since the women who leaned further to the left than men were found between both the youngest and oldest cohorts. The pattern of secular generational trends in these nations is therefore more complex than we can predict in developed societies. When we compared the same models in developing societies, the results confirmed the persistence of the traditional gender gap, even after controlling for structural and cultural factors, as shown in Table 7.

As observed earlier, however, there are important variations within these broad categories of societies, and in Table 8 we break down the results further to compare patterns for the eighteen nations where we have the complete set of control variables. The results in Model 1 confirm that by the 1990s among advanced industrialized societies women proved significantly more left wing than men in six out of ten nations, there was no significant difference in three countries, and in one (Finland) women were more right wing. The modern gender gap was maintained in the United States, France, and Germany after introducing structural controls, but it became insignificant in every country except the United States once we controlled for cultural attitudes. This reinforces the

| | Model 1 Gender only | Model 2 Gender + social structure | Model 3 Gender + social structure + cultural attitudes |
|-----------------------------------|------------------------|---|---|
| Advanced Industrialized Societies | | | |
| USA | .13** | .15** | .13** |
| France | .12* | .13** | .06 |
| W. Germany | .12* | .13** | .06 |
| Sweden | .10* | .06 | .05 |
| Switzerland | .10* | .05 | .01 |
| Norway | .06 | .02 | 01 |
| Australia | 01 | 01 | 04 |
| Spain | 03 | 04 | 04 |
| Finland | 09* | .01 | .03 |
| Postcommunist Societies | | | |
| E. Germany | .11** | .09* | .08* |
| Estonia | .02 | .01 | .01 |
| Ukraine | .02 | .08 | .09 |
| Lithuania | 04 | .01 | .01 |
| Poland | 05 | 03 | 03 |
| Developing Societies | | | |
| Argentina | .18 | .15 | .14 |
| Brazil | 02 | .01 | .01 |
| Chile | 11* | 09* | 10* |
| Mexico | 13* | 14** | 14* |

TABLE 8 Effects of Gender on Left-Right Voting Scale, 1990s (by nation).

Note: The models are based on OLS regression analysis. The figures are standardized Beta coefficients representing the impact of gender on the 10–point left–right voting scale. (See Appendix for details.) *p=.05; **p=.01.

Model 1 includes only gender without any controls.

Model 2 adds controls for religiosity, labor force participation, education, age and the respondent's socioeconomic status.

Model 3 adds controls for support for postmaterialist values, support for the women's movement, for abortion and for left-right attitudes toward the role of government in the economy. *Source:* World Values Surveys

earlier conclusions that structural and cultural factors play a role in the development of the modern gender gap, but of these it is value change that seems the most direct influence. Moreover in postcommunist societies the only significant gender gap at the national level was found in East Germany, which closely reflects the West German tendency for women to lean to the left. Lastly, in the four developing nations analyzed here, the traditional gender gap proved strong and significant, even after introducing controls, in two countries (Chile and Mexico). This again reinforces the finding that any global analysis of the gender gap needs to take account of the type of society, as well as individual level factors. The process of modernization has had profound effects on men's and women's lives, and the modern gender gap is strongly linked to the process of economic and political development.

Conclusions and Discussion

When women were first enfranchised it was anticipated by many contemporary observers that they would vote as a bloc, thereby transforming party politics. In the event, this did not happen. Nevertheless, even modest gender differences in the electorate have often proved significant, and sometimes decisive, for the political outcome. The modern gender gap is now an established feature of the American political landscape although, despite the extensive body of research on the topic, the precise reasons for this phenomenon continue to remain a puzzle. Much of the previous literature has attempted to explain the American gender gap by particular factors specific to US politics, such as party polarization over issues like ERA, or the heightened salience and highly polarized politics of abortion or welfare reform (Costain and Berggren, 1998; Mueller, 1988). Yet if due to more general structural and cultural trends common to postindustrial societies, as we suggest, we would expect to find similar patterns of gender realignment emerging elsewhere. Commenting on the comparative evidence in the early 1970s, Inglehart argued that gender realignment in advanced industrialized societies might occur in the future: "We might conclude that sex differences in politics tend to diminish as a society reaches an advanced industrial phase. Or, going beyond our data, one could interpret the cross-national pattern as reflecting a continuous shift to the Left on the part of women: in the past they were more conservative than men: in Post-Industrial society, they may be more likely to vote for the Left. The relative conservatism of women is probably disappearing" (Inglehart, 1977: 229).

Norris's research based on the 1983 Eurobarometer expressed cautious views about the existing pattern of gender differences in Europe at the time but also speculated that the conditions might prove ripe for change: "We can conclude that there was no voting gap in European countries in recent years; overall women and men were very similar in their electoral choices and ideological positions. There is a potential gender gap, however, as women and men disagree significantly on a range of issues. These policy differences have not yet translated into voting differences, but they could, given certain circumstances" (Norris, 1988).

By the 1990s these predictions appear to have been confirmed. The developmental theory emphasizes that common developments transforming the lifestyles and values of women and men in postindustrial societies have produced changes in party preferences. To support this theory, this study established three main patterns. First, we found that in established democracies as recently as the early 1980s, women tended to be more conservative than men, in their ideology and voting behavior, as earlier studies suggested. The traditional gender gap continued to be evident in many postindustrial societies as late as the 1980s. Moreover, this pattern persists today in many developing societies where women continue to prove slightly more right wing than men, even after including a range of social controls.

Yet, most importantly, we also found that in many postindustrial societies by the 1990s women have shifted leftwards, producing a modern gender gap similar to that which currently exists in the United States. It should be stressed that the process is far from uniform, probably reflecting particular circumstances within each country, such as the pattern of party competition, the predominant issue agenda, and the strength of the organized women's movement. Nevertheless by the mid-1990s we established that women are now no longer more conservative

than men, and are often more left-leaning, in many established democracies. In postindustrial societies the modern gender gap persists even after introducing a range of social controls but the size of the gap diminishes once we take into account cultural factors. This finding suggests that the modern gender gap is more strongly the product of cultural differences between women and men in their value orientations, especially attitudes towards postmaterialism and the women's movement, rather than differences in their lifestyles.

Third, and perhaps most significantly for future developments, we demonstrated that in postindustrial societies the modern gender gap was strongest among the younger age groups while the traditional gender gap was evident among the elderly. If this is a generational rather than a life-cycle effect, as seems most likely, it suggests that the process of generational turnover will probably continue to move women leftwards. In the long-term, as younger voters gradually replace older generations, through secular turnover, the modern gender gap should therefore strengthen and get consolidated in established democracies.

The results also carry important implications for understanding the emergence of the modern gender gap in the United States. The pattern indicates that the realignment in the United States is not *sui generis*, but represents a new gender cleavage becoming increasingly evident in other postindustrial societies, such as Germany, the Netherlands, and Sweden, due to long-term secular changes in women's and men's value orientations. As women are now increasingly engaged in public life, turning up at the ballot box in equal or greater numbers than men in many democracies, this promises to have significant consequences for patterns of party competition and for the future power of women at the ballot box. The gender gap in the United States has served to expand media attention and public debate about gendered issues, to heighten party competition in the attempt to gain "the women's vote," and to increase the attractions of nominating women for public office. Whether these consequences become apparent in future in other political systems remains to be seen.

Appendix

Items and Coding of Variables

| Measure | Question | Coding |
|------------------------------|---|--|
| Left-right voting scale | V210. If there were a national election tomorrow, for which party on this list would you vote? | 10-point scale based on the Inglehart- Huber (1995) expert party location scale |
| Left–right ideology scale | V123. In political matters people talk of the "left" and the "right". How would you place your views on this scale, generally speaking? | 10 point scale where 1 = most left, 10 = most right |
| Political discussion scale | V37. When you get together with friends, would you say you discuss political matters frequently (3), occasionally (2), or never (1)? | 3-point scale |

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|-------------------------------|--|---|
| SES | V221. In which profession/occupation do you, or did you, work? | 9-point scale from employer/manager with 10+ employees (1) to unskilled manual worker (9) |
| Labour force participation | V220. Are you employed now or not? | Fulltime, part-time or self-employed (1), other (0) |
| Education | V217. What is the highest educational level that you have attained? | 9-point scale from no formal education (1) to university level with degree (9) |
| Religiosity | V181. Apart from weddings, funerals and christenings, about how often do you attend religious services these days? | 7 -point scale from more than once a week (1) to practically never or never (7) |
| Age | | Continuous years |
| Left–right attitudes scale | Now I'd like you to tell me your views on various issues. How would you place your views on this scale? 1 means you agree c ompletely with thestatement on the left: 10 means you agree completely with the statement on the right; and if your views fall somewhere in between, you can choose a number in between | 30-point scale summed from V126 + V127 + V128 |
| | V126. Private ownership of business and industry should be increased (1) or government ownership of business and industry should be increased (10) V127. The government should take more responsibility to ensure that everyone is provided for (1) or people should take more responsibility to provide for themselves (10) V128. Competition is good. It stimulates people to work hard and develop new ideas (1) or competition is harmful. It brings out the worst in people (10) | |
| Support for women's movement | I am going to name a number of organizations For each one, could you tell me how much confidence you have in them: is it a great deal of confidence (4), quite a lot of confidence (3), not very much confidence (2) or none at all(1)? V148 The women's movement | 4-point scale |

| Abortion scale | Please tell me for each of the following statements whether you think it can always be justified, never justified, or somewhere in-between, using this card V199 abortion | 10-point scale from never justified (1) to always justified (10) |
|-----------------------|---|--|
| Postmaterialism scale | V1010 12 item materialism/postmaterialism index | |

Source. World Values Survey 1995-96 Codebook

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